

Section 1 Header

2015 SESSION

11/09

SPECIAL SESSION BILL

AN ACT relative to legislation focused upon substance abuse.

SPONSORS:

ANALYSIS

This bill:

1. Specifically defines and includes Fentanyl as a drug for which there are criminal penalties associated with possessing, transporting, selling or distribution.
2. Establishes a uniform standard for insurers to utilize to reimburse for substance abuse/behavioral health treatment services and allows immediate care for substance abuse by eliminating the requirement of prior authorization for the first two provider visits and first 72 hours of in-patient care.
3. Establishes a Statewide Drug Court Office supervised by the Judicial Branch. This program is based on a nationally recognized drug court model. Drug courts are a judicially supervised, multi-discipline approach that seeks to identify appropriate participants through a structured assessment who would otherwise be sentenced to jail or prison and place them in treatment. The goals of drug court include a reduction in recidivism, enhanced community safety, providing treatment for addicted individuals who would be sentenced to jail or prison, restoring families, reducing substance abuse within the community and saving taxpayer dollars.
4. Establishes a state grant program to assist state and local law enforcement agencies in addressing the opioid crisis. The purposes of this dedicated fund is to enable and support coordinated law enforcement efforts among the state, county and local levels to reduce the number of opioid-related overdoses and deaths; to enable and support coordination between uniformed law enforcement officers and undercover drug enforcement units; and to improve the collection, analysis and dissemination of criminal intelligence information and data in furtherance of such efforts.
5. Appropriates additional funding for the Governor's Commission on Alcohol and Drug Abuse Prevention, Treatment and Recovery.
6. Appropriates additional funding for the Department of Corrections for salary expenses for six new probation and parole officer II positions to be deployed to work with state police and local departments in high-need areas of the state and for matching grants to counties for adult drug courts.
7. Appropriates additional funding for New Hampshire's Prescription Drug Monitoring Program to enhance capability of mandatory requirements.
8. Appropriates additional funding for the New Hampshire Department of Justice for an attorney position dedicated to prosecution of drug cases.
9. Appropriates additional funding for the purpose of statewide coordination and administration of adult drug courts in each county of the state.

Section 1 Header

10. Amends the Prescription Drug Monitoring Program statute by striking language limiting funding to grants, gifts and contributions and would allow the program to accept non-federal funds and amends current language to allow PDMP access to federal healthcare providers working in New Hampshire and Vermont, and the Medical Examiner's Office to assist in determining time of death and cause of death.

11. Adds two physicians to the medical review subcommittee of the Board of Medicine to assist with the review of complaints filed against licensees. One of the new members would be a pain specialist.

12. Limits a prescription for controlled drugs of schedules II or III to no more than a 34-day supply or 100 dosage units, whichever is less.

13. Requires the board of medicine, the board of dental examiners, the board of nursing, the board of registration in optometry, the board of podiatry, the naturopathic board of examiners, and the board of veterinary medicine to adopt rules for prescribing controlled drugs. This bill contains mandatory standards for such rules and requires using the controlled drug prescription health and safety program database.

Explanation: Matter added to current law appears in ***bold italics***.
Matter removed from current law appears ~~[in brackets and struckthrough.]~~
Matter which is either (a) all new or (b) repealed and reenacted appears in regular type.

STATE OF NEW HAMPSHIRE

In the Year of Our Lord Two Thousand Fifteen

AN ACT relative to legislation focused upon substance abuse.

Be it Enacted by the Senate and House of Representatives in General Court convened:

1 1 New Paragraph; Controlled Drug Act. Amend RSA 318-B:1 by inserting after
2 paragraph XI the following new paragraph:

3 ***XII. The term “Fentanyl class drug” shall encompass the following drugs:***
4 ***fentanyl, 3-methylfentanyl, 3-methylthiofentanyl, acetylfentanyl, acetyl-alpha***
5 ***methylfentanyl, alpha-methylfentanyl, alpha-methylthiofentanyl, benzylfentanyl, beta-***
6 ***hydroxy-3- methylfentanyl, betahydroxyfentanyl, para-fluorofentanyl,***
7 ***thiofentanyl, alfentanil, carfentanil, remifentanil, sufentanil, and all optical,***
8 ***positional, and geometric isomers of these substances. Drugs which become***
9 ***controlled after September 1, 2015, pursuant to NH RSA 318:B-1-a; and are known or***
10 ***scheduled with a common name that includes the term “fentanyl” or “fentanil” shall***
11 ***also be considered as belonging to this class, along with optical, positional, and***
12 ***geometric isomers of same. Drugs may be added or removed from this classification by***
13 ***action of the Legislature.***

14 2 New Paragraph; Penalties. Amend RSA 318-B:26, I(a)(3) to read as follows:

15 (3) Heroin or its analog, crack cocaine, ***or a fentanyl class drug*** in a quantity of
16 5 grams or more, including any adulterants or dilutants.

17 3 New Paragraph; Penalties. Amend RSA 318-B:26, I(b)(4) to read as follows:

18 (4) Heroin or its analog, crack cocaine ***or a fentanyl class drug*** in a quantity of
19 one gram or more, including any adulterants or dilutants;

20 4 New Paragraph; Penalties. Amend RSA 318-B:26, I(c)(4) to read as follows:

21 (4) Heroin or its analog, crack cocaine ***or a fentanyl class drug*** in a quantity of
22 one gram or more, including any adulterants or dilutants;

23 5 New Section; Managed Care Law. Amend RSA 420-J by inserting after
24 section 14 the following new sections:

25 420-J:15 Definitions. – In this subdivision:

26 I. “ASAM criteria” means the latest edition of the Treatment Criteria for Addictive,
27 Substance-Related, and Co-Occurring Conditions, developed by the American Society of Addiction
28 Medicine.

29 II. "Substance use disorder services" means health care services that are provided to a
30 covered person as treatment for an addictive substance-related condition, not including treatment for

Section 2 Header
- Page 4 -

1 any condition related to tobacco use.

2 420-J:16 Determination of Medical Necessity; Attestation.

3 I. Whenever substance use disorder services are a covered benefit under a health benefit plan
4 subject to this chapter, the health carrier providing such benefits shall use the ASAM criteria as the
5 minimum standard for determining the medical necessity for such services.

6 II. On January 1 of each year, each health carrier that provides coverage for substance use
7 disorder services shall file with the commissioner an annual attestation of compliance with this
8 subdivision, including an attestation by its medical director that the carrier is using the most current
9 edition of the ASAM criteria.

10 420-J:17 Treatment Plan. A health carrier may require submission of a treatment plan,
11 including the frequency and duration of treatment, signed by the primary care provider or other
12 appropriately credentialed treating specialist, that the treatment is medically necessary for treatment
13 of the patient's substance use disorder and is consistent with the ASAM criteria. A health carrier may
14 require an updated treatment plan no more frequently than on a semi-annual basis.

15 420-J:18 Prior Authorization. Whenever substance use disorder services are a covered benefit
16 under a health benefit plan subject to this chapter, no prior authorization shall be required for the
17 first two visits of an episode of care by an individual for assessment and care with respect to a
18 substance use disorder, or for the first 48 hours of inpatient treatment for emergency substance use
19 disorder services, provided that the licensed clinician or licensed facility shall provide the carrier
20 notification of admission within 48 hours of the admission. With respect to the initial 72 hours of
21 treatment following admission, medical necessity shall be determined by the treating licensed
22 clinician using ASAM criteria as the minimum standard necessary for determining medical necessity

23 6 New Section; Implementation of Drug Courts. Amend RSA 490-G by inserting
24 after section G:2 the following new section:

25 RSA 490-G:3 Implementation of Statewide Drug Court Office

26 I. There is hereby established an Office of Drug Court Coordinator within the Administrative
27 Office of the Superior Court. For purposes of this title, "the Office" shall refer to the Office of Drug
28 Court Coordinator. The Office shall be responsible for developing an application process by which
29 counties shall apply for a state grant, evaluating the operating drug courts, determining certification,
30 measuring recidivism rates, evaluating compliance with National Standards, assisting in creating
31 drug courts in counties seeking to implement a drug court, and assisting counties in obtaining on-
32 going training for drug court teams.

33 II. Counties that have established, or seek to establish an adult drug court program may be
34 eligible for a state grant to pay up to 50% of the cost of the drug court. The remaining cost will be
35 funded by the counties.

36 III. The Superior courts shall be grouped into three categories, small, medium and large.
37 Coos, Carroll and Sullivan County Superior Courts will be categorized as small. Grafton, Belknap

Section 2 Header
- Page 5 -

1 and Cheshire County Superior Courts will be categorized as a medium sized drug court.
2 Hillsborough County Superior Court North, Hillsborough County Superior Court South,
3 Merrimack, Strafford and Rockingham County Superior courts will all be categorized as large.
4 Large courts will be eligible for a grant up to \$245,000 per year; Medium sized courts will be eligible
5 for a grant up to \$150,000 per year; and small sized courts will be eligible for a grant up to \$100,000
6 per year.

7 A. To be eligible for state funds a county with a currently operating drug court must
8 receive certification from the Office. The Office shall determine how often certification shall be
9 required and the Office will award certification when the currently operating drug court establishes:

10 1. Compliance with the 10 Key Components of Adult drug court and the Adult Drug Court
11 Best Practice Standards as issued by the National Association of Drug Court Professionals (NADCP);

12 (a) compliance with the New Hampshire Drug Court Certification Checklist as
13 promulgated by the Office; and

14 (b) commitment on behalf of the county.

15 B. Counties seeking to implement a drug court at the time of the effective date of the
16 statute shall work with the Office to take all reasonable steps to apply for eligible federal grants. In
17 the event the County is awarded a federal or any other non-profit grant designed to fund drug court,
18 the county drug court shall be eligible for a state grant once the federal or other non-profit grant has
19 expired.

20 1. Counties seeking to implement a drug court shall:

21 (a) submit a budget to the Office;

22 (b) submit Policies and Procedures and a Participant Handbook which may be

23 (c) created from templates available through the Office; obtain and complete
24 drug court training as approved by the Office; and

25 (d) demonstrate a commitment on behalf of the county.

26 If the Office approves the county's budget, Policies and Procedures, and the Participant Handbook
27 and certifies that the appropriate training has been completed and that the county has demonstrated
28 the necessary commitment, the county shall receive a grant for up to 50% of the approved budget for
29 one year but not to exceed the total amount set forth in statute.

30 2. To receive funding for subsequent years, the county shall obtain certification from the
31 Office. The Office shall determine how often certification shall be required. The Office shall grant
32 certification if the county establishes:

33 (a) compliance with the 10 Key Components and Adult Drug Court Best Practice
34 Standards from the Office;

35 (b) compliance with the New Hampshire Drug Court Certification Checklist as
36 promulgated by the Office; and.

37 (c) continued commitment on behalf of the county.

Section 2 Header

- Page 6 -

1 C. There is established an advisory commission to make recommendations on renewal of
2 the drug court grant program. The members are as follows:

3 1. One member of the house of representatives, appointed by the speaker of the house of
4 representatives;

5 2. One member of the senate, appointed by the president of the senate;

6 3. One member of the public, appointed by the Governor;

7 4. Chief Justice, New Hampshire Superior Court, or designee;

8 5. The Commissioner of the Department of Corrections, or designee;

9 6. The Commissioner of Health and Human Services, or designee;

10 7. One member appointed by the New Hampshire Association of Counties;

11 8. President of Association of New Hampshire Association of Chiefs of Police, or

12 Designee;

13 9. One member of the Interbranch Criminal and Juvenile Justice Council (ICJJC)
14 appointed by the Chair;

15 10. On Probation/ Parole Officer, appointed by the Commissioner of the Department of
16 Corrections;

17 11. One Drug Court Case Manager, appointed by the Office of Drug Court
18 Coordinator.

19 D. The Senator shall call the first meeting. Meetings shall be held at least twice
20 a year.

21 E. A quorum will consist of 5 members

22 F. The commission shall work with the Office based on their evaluations of the operating
23 drug courts, recidivism rates, compliance with National Standards and training as required and
24 recommend whether or not the drug court grant program shall be continued.

25 7 New Section; Department of Safety; Substance Abuse Enforcement Fund; Amend
26 RSA 21-P by inserting after section 65 the following new section:

27 21-P:66 Purpose and Intent.

28 The intent of this subdivision is to fund focused efforts to combat the unprecedented rise in
29 opioid-related overdoses and deaths in the State of New Hampshire. The purposes of this dedicated
30 fund are to enable and support coordinated law enforcement efforts among the state, county and local
31 levels to reduce the number of opioid-related overdoses and deaths; to enable and support
32 coordination between uniformed law enforcement officers and undercover drug enforcement units;
33 and to improve the collection, analysis and dissemination of criminal intelligence information and
34 data in furtherance of such efforts.

35 8 New Section; Department of Safety; Substance Abuse Enforcement Fund. Amend
36 RSA 21-P by inserting after section 66 the following new section:

37 21-P:67 The Substance Abuse Enforcement Fund.

Section 2 Header

- Page 7 -

1 I. There is hereby established the substance abuse enforcement fund. This fund shall be used
2 to support coordinated law enforcement activities in furtherance of the purposes of the fund,
3 including but not limited to:

4 (a) New Hampshire state police personnel, equipment and other costs when working
5 in conjunction with county and local law enforcement in localities experiencing high volume of
6 substance abuse related activities;

7 (b) Department of safety personnel, equipment and other costs to increase the capacity
8 and efficiency of the state crime laboratory in processing evidence in opioid-related cases; and

9 (c) Grants to county and local law enforcement for overtime personnel costs in
10 localities experiencing high volume of substance abuse related activities.

11 II. The substance abuse enforcement fund shall be a nonlapsing fund administered by the
12 commissioner of the department of safety. The fund shall consist of an initial appropriation of
13 \$2,000,000, and the commissioner may also accept and expend gifts, grants and donations from
14 any state or federal source for deposit into the fund (or public sector and private sector). The fund
15 shall be continually appropriated and expended at the discretion of the commissioner of the
16 department of safety, in furtherance of the purposes of the fund. The commissioner shall create an
17 accounting unit and expenditure classes for the fund as the commissioner deems necessary and
18 appropriate to effectuate the purposes of the fund. Notwithstanding the provisions of RSA 9:16-a
19 and the provisions of Chapter 276, section 198, laws of 2015, the commissioner is authorized to
20 transfer funds within and among all expenditure classes so created, in furtherance of the purposes
21 of the fund.

22 9 New Section; Department of Safety; Substance Abuse Enforcement Fund.

23 Amend RSA 21-P by inserting after section 67 the following new section:

24 21-P:68 Rulemaking.

25 The commissioner of safety shall adopt rules to implement this subdivision. Notwithstanding
26 any other provisions of law, such rules shall be exempt from the provisions of RSA 541-A.

27 10 New Subparagraph; Administrative Procedures Act; Exceptions. Amend RSA 541-
28 A:21, I by inserting after subparagraph (hh) the following new subparagraph:

29 (ii) RSA 21-P:68, relative to the substance abuse enforcement fund.

30 11 New Sub-subparagraph; State Treasurer and State Accounts; State Treasurer;
31 Application of Receipts; Substance Abuse Enforcement Fund. Amend RSA 6:12, I(b) by inserting
32 after subparagraph (330) the following new sub-subparagraph:

33 (331) Moneys deposited in the substance abuse enforcement fund established under
34 RSA 21-P:67.

35 12 New Section. Department of Health and Human Services; Appropriation for
36 Governor's Commission on Alcohol and Drug Abuse Prevention, Treatment, and Recovery.

37 I. In addition to any other sums appropriated for fiscal years 2016 and 2017, the sum of

Section 2 Header
- Page 8 -

1 \$2,000,000 for the fiscal year ending June 30, 2016 and \$3,000,000 for the fiscal year ending June
2 30, 2017 are hereby appropriated to the Governor's Commission on Alcohol and Drug Abuse
3 Prevention, Treatment, and Recovery, within the department of health and human services. These
4 appropriations shall not lapse until June 30, 2017 and shall be a charge against fund specified as
5 follows:

6 05 Health and Human Services
7 95 Department of Health and Human Services
8 4900 Division of Community Based Care Services
9 491510 Bureau of Drug and Alcohol Services

10 2989 Governor Commission Funds	Fiscal Year 2016	Fiscal Year 2017
11 102 Contracts for Program Services	<u>\$2,000,000</u>	<u>\$3,000,000</u>
12 TOTAL:	\$2,000,000	\$3,000,000
13 Estimated Source of Funds		
14 General Funds	<u>\$2,000,000</u>	<u>\$3,000,000</u>
15 TOTAL:	\$2,000,000	\$3,000,000

16 13 New Section. Department of Corrections; Appropriation for Probation and Parole
17 Officers and Drug Court Grants.

18 I. In addition to any other sums appropriated for fiscal years 2016 and 2017, the sum of
19 \$1,213,638 for the fiscal year ending June 30, 2016 and \$2,161,144 for the fiscal year ending June
20 30, 2017 are hereby appropriated to the department of corrections for six new probation and parole
21 officer II positions to be deployed to work with state police and local departments in high-need
22 areas of the state and for matching grants to counties for adult drug courts. These appropriations
23 shall not lapse until June 30, 2017 and shall be a charge against funds specified as follows:

24 02 Administration of Justice and Public Protection
25 46 Department of Corrections
26 4600 Department of Corrections
27 464010 Division of Field Services

28 8302 District Offices	Fiscal Year 2016	Fiscal Year 2017
29 010 Personal Services-Perm. Classified	\$149,898	\$312,042
30 030 Equipment	\$21,600	\$0
31 060 Benefits	\$91,140	\$192,102
32 070 In-state Travel	\$11,000	\$22,000
33 102 Contracts for Program Services	<u>\$940,000</u>	<u>\$1,635,000</u>
34 TOTAL:	\$1,213,638	\$2,161,144
35 Estimated Source of Funds		
36 General Funds	<u>\$1,213,638</u>	<u>\$2,161,144</u>
37 TOTAL:	\$1,213,638	\$2,161,144

Section 2 Header

- Page 9 -

1 NewSection. Office of Professional Licensure and Certification; Appropriation
2 for Prescription Drug Monitoring Program.

3 I. In addition to any other sums appropriated for fiscal year 2016, the sum of \$100,000
4 for the fiscal year ending June 30, 2016 is hereby appropriated to the Office of Professional
5 Licensure and Certification for the purpose of making enhancements to the Prescription Drug
6 Monitoring Program software, to allow for mandatory reporting requirements. This appropriation
7 shall not lapse until June 30, 2017 and shall be a charge against funds specified as follows

8 01 General Government

9 21 Office of Professional Licensure and Certification

10 2100 Office of Professional Licensure and Certification

11 215010 Division of Health Professions

12 2406 Medical Professions

Fiscal Year 2016

13 102 Contracts for Program Services

\$100,000

14 TOTAL:

\$100,000

15 Estimated Source of Funds

16 General Funds

\$100,000

17 TOTAL:

\$100,000

18 15 New Section. Department of Justice; Appropriation for Attorney Position.

19 I. In addition to any other sums appropriated for fiscal years 2016 and 2017, the sum of
20 \$210,066 for the fiscal year ending June 30, 2016 and \$333,316 for the fiscal year ending June 30,
21 2017 are hereby appropriated to the Judicial Branch for the purpose of statewide coordination and
22 administration of adult drug courts in each county of the state. These appropriations shall not
23 lapse until June 30, 2017 and shall be a charge against funds specified as follows:

24 02 Administration of Justice and Public Protection

25 20 Department of Justice

26 2000 Department of Justice

27 200510 Division of Public Protection

28 2610 Criminal Justice

Fiscal Year 2016

Fiscal Year 2017

29 020 Current Expenses

\$250

\$500

30 030 Equipment

\$750

\$0

31 037 Technology Hardware

\$1,000

\$0

32 038 Technology Software

\$1,200

\$150

33 039 Telecommunications

\$35

\$70

34 059 Salary-Full Time Temp

\$27,019

\$70,250

35 060 Benefits

\$11,933

\$31,022

36 070 In-State Travel

\$400

\$1,000

37 080 Out of State Travel

\$700

\$1,500

Section 2 Header
- Page 10 -

1	TOTAL:	\$43,287	\$104,492
2	Estimated Source of Funds		
3	General Funds	<u>\$43,287</u>	<u>\$104,492</u>
4	TOTAL:	\$43,287	\$104,492

5 16 New Section. Judicial Branch; Appropriation for Statewide Drug Court Office.
6 I. In addition to any other sums appropriated for fiscal years 2016 and 2017, the sum of
7 \$210,066 for the fiscal year ending June 30, 2016 and \$333,316 for the fiscal year ending June 30,
8 2017 are hereby appropriated to the Judicial Branch for the purpose of statewide coordination and
9 administration of adult drug courts in each county of the state. These appropriations shall not
10 lapse until June 30, 2017 and shall be a charge against funds specified as follows:

11 02 Administration of Justice and Public Protection

12 10 Judicial Branch

13 1000 Judicial Branch

14 100010 Supreme Court

15	New AU Statewide Drug Court Office	Fiscal Year 2016	Fiscal Year 2017
16	010 Personal Services-Perm. Classified	\$108,381	\$184,124
17	020 Current Expenses	\$1,754	\$1,000
18	030 Equipment	\$9,500	\$0
19	060 Benefits	\$65,428	\$123,189
20	066 Training	\$10,000	\$20,000
21	070 In-State Travel	<u>\$2,501</u>	<u>\$5,003</u>

22	TOTAL:	\$197,564	\$333,316
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23 Estimated Source of Funds

24	General Funds	<u>\$197,564</u>	<u>\$333,316</u>
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25	TOTAL:	\$197,564	\$333,316
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26 17 New Paragraph; Controlled Drug Prescription Health and Safety Program
27 Established. Amend RSA 318:B-32 to read as follows:

28 I. The board shall design, establish, and contract with a third party for the implementation
29 and operation of an electronic system to facilitate the confidential sharing of information relating
30 to the prescribing and dispensing of schedule II-IV controlled substances, by prescribers and
31 dispensers within the state.

32 ~~II. [All costs incurred by the board for the implementation and operation of the program~~
33 ~~shall be supported through grants, gifts, or user contributions.]~~ The board may charge a fee
34 to individuals who request their own prescription information. The amount charged for an
35 individual's request for his or her prescription information shall not exceed the actual cost of
36 providing that information.

37 ~~III. There shall be no state general funds appropriated for the implementation or operation of the~~

Section 2 Header
- Page 11 -

1 ~~program.]~~

2 ~~——~~ **IVIII.** Prescription information relating to any individual, which information does not meet
3 the level established to suggest possible drug abuse or diversion shall be deleted within 6 months
4 after the initial prescription was dispensed. All other information shall be deleted after 3 years.

5 18 New Paragraph; Controlled Drug Prescription Health and Safety Program
6 Operation. Amend RSA 318:B-33 to read as follows:

7 II-a. Only registered prescribers, ~~[and]~~dispensers, the ***New Hampshire Medical***
8 ***Examiner, and federal health prescribers and dispensers working in federal facilities***
9 ***located in New Hampshire and Vermont*** shall be eligible to access the program.

10 19 New Paragraph; Disciplinary Action; Remedial Proceedings. Amend RSA
11 329:17, V-a to read as follows:

12 V-a. A medical review subcommittee of ~~[11]~~ **13** members shall be nominated by the board of
13 medicine and appointed by the governor and council. The subcommittee shall consist of one
14 member of the board of medicine and ~~[10]~~ **12** other persons, 3 of whom shall be public members,
15 one of whom shall be a physician assistant, and ~~[6]~~ **8** of whom shall be physicians. ***One of the***
16 ***physician members shall practice in the area of pain medicine or anesthesiology.*** Any
17 public member of the subcommittee shall be a person who is not, and never was, a member of the
18 medical profession or the spouse of any such person, and who does not have, and never has had, a
19 material financial interest in either the provision of medical services or an activity directly related
20 to medicine, including the representation of the board or profession for a fee at any time during the
21 5 years preceding appointment. The terms of the public members shall be staggered so that no 2
22 public members' terms expire in the same year. The subcommittee members shall be appointed for
23 3-year terms, and shall serve no more than 2 terms. Upon referral by the board, the subcommittee
24 shall review disciplinary actions reported to the board under paragraphs II-V of this section,
25 except that matters concerning a medical director involved in a current internal or external
26 grievance pursuant to RSA 420-J shall not be reviewed until the grievance process has been
27 completed. Following review of each case, the subcommittee shall make recommendations to the
28 board. Funds shall be appropriated from the general fund for use by the subcommittee to
29 investigate allegations under paragraphs I-V of this section. The board shall employ a physician as
30 a medical review subcommittee investigator who shall serve at the pleasure of the board. The
31 salary of the medical review subcommittee investigator shall be established by RSA 94:1-a.

32 20 New Paragraph; Sale by Pharmacists. Amend RSA 318-B:9, IV to read as
33 follows:

34 IV. No prescription shall be filled for more than a 34-day supply ***or 100 dosage units,***
35 ***whichever is less,*** upon any single filling for controlled drugs of schedules II or III; provided,
36 however, that for controlled drugs, in schedules II or III, that are commercially packaged for
37 dispensing directly to the patient, such as metered sprays and inhalers, liquids packaged in

Section 2 Header
- Page 12 -

1 bottles
2 with calibrated droppers, and certain topical preparations packaged with metered dispensing
3 pumps may be filled for greater than a 34-day supply, but not more than 60 days, utilizing the
4 smallest available product size, in order to maintain the dosing integrity of the commercially
5 packaged containers; and, provided that with regard to amphetamines and methylphenidate
6 hydrochloride, a prescription may be filled for up to a 60-day supply if either such prescription
7 specifies it is being used for the treatment of attention deficit disorder, attention deficit disorder
8 with hyperactivity, or narcolepsy.

9 21 New Section; Rulemaking for Prescribing Controlled Drugs; Controlled Drug
10 Prescription Health and Safety Program. Amend RSA 318-B by inserting after section 38 the
11 following New section:

12 318-B:39 Rulemaking for Prescribing Controlled Drugs; Use of Program Database.

13 I.(a) Before April 1, 2016, the following boards shall submit to the joint legislative
14 committee on administrative rules, final proposed rules for prescribing controlled
15 substances, specifically opioids, for the management or treatment of pain:

16 (1) The board of medicine, concerning physicians, including psychiatrists,
17 and physician assistants.

18 (2) The board of dental examiners, concerning dentists.

19 (3) The board of nursing, concerning advanced practice registered nurses.

20 (4) The board of registration in optometry, concerning optometrists.

21 (5) The board of registration in podiatry, concerning podiatrists.

22 (6) The naturopathic board of examiners, concerning naturopaths.

23 (b) The rules required under paragraph I shall, at a minimum, contain mandatory
24 standards for the practice components established in paragraph II.

25 II. The rules shall, at a minimum, contain mandatory standards for the following practice
26 components:

27 (a) Conducting and documenting a complete patient evaluation and risk assessment to
28 determine whether a patient is an appropriate candidate for a controlled substance prescription
29 for the management or treatment of pain. A complete patient evaluation shall include the
30 completion of an assessment of the pain or anticipated pain in the case of prescribing opioids in
31 advance of a surgical procedure, a physical examination, and a detailed medical and substance
32 abuse history. A risk assessment shall include the use of a screening tool to assess the patient's
33 risk of opioid abuse, misuse, or addiction as low, moderate, or high. A patient may be prescribed
34 a controlled substance for the treatment or management of chronic pain only when:

35 (1) Other physical, behavioral, and non-opioid medication measures have not
36 resolved the patient's pain or, in the professional judgment of the prescriber, will not resolve
37 the patient's pain;

Section 2 Header
- Page 13 -

1 (2) The potential benefits of opioid therapy are likely to outweigh the potential
2 harm associated with it; and

3 (3) There is no contraindication to the use of a controlled substance for pain.

4 (b) Using the program database when writing an initial controlled substance
5 prescription for the management or treatment of a patient's pain and then periodically
6 as circumstances, such as aberrant drug behavior, dictate.

7 (c) Limiting prescriptions for the management or treatment of pain based on the patient
8 evaluation, risk assessment, review of the program database, and other circumstances
9 history and the physical examination, diagnostic, therapeutic and laboratory results,
10 evaluations and any consultations, treatment objectives, discussion of risks and benefits
11 of the opioid prescriptions, informed consent of the patient, treatments, medications, including
12 date, type, dosage and quantity prescribed, instructions and agreements, and details regarding
13 any periodic reviews deemed appropriate. Limitations shall include, but not be limited to:

14 (1) Allowing no more than a 5-day controlled substance prescription for the
15 management or treatment of pain in an emergency department or urgent care setting;

16 (2) Only prescribing long-acting opioids for acute pain after the use of short-acting
17 opioids has been attempted or considered; and

18 (3) Prescribing at the lowest possible effective dosage and titrating slowly.

19 (d) Documenting informed consent such that the risks and potential benefits associated
20 with the use of controlled substances for the management or treatment of pain are explained to,
21 and understood by the patient.

22 (e) Documenting controlled substance treatment agreements for treatment or
23 management of chronic pain patients. Such agreements shall include, at a minimum, the
24 patient's agreement to provide samples for drug screening upon request and to take medications
25 at the dose and frequency prescribed, conduct that triggers the discontinuation or tapering
26 of opioid prescriptions, and a requirement that all chronic pain management prescriptions are
27 provided by a single practice and dispensed by a single pharmacy, if possible.

28 (f) Periodically reviewing patients being prescribed controlled substances for the
29 management or treatment of chronic pain to ascertain compliance with treatment agreements and
30 whether a change to, or discontinuance of, controlled substance therapy is warranted. Periodic
31 reviews, which are conducted at reasonable intervals based on the patient's risk level of substance
32 abuse, misuse, or addiction shall include, at a minimum, a documented:

33 (1) Evaluation of the patient;

34 (2) Assessment of progress or lack of progress in the relieving of pain in light of
35 treatment objectives; and

36 (3) Assessment of the review of the program database and drug screen results.

37 Tapering or weaning a pain patient off controlled substances, or discontinuing certain prescriptions

Section 2 Header
- Page 14 -

1 altogether, occurs when the patient engages in aberrant drug behaviors, experiences no progress
2 toward treatment objectives, or experiences intolerable adverse effects.

3 (g) Providing that patients addicted to controlled substances shall be considered for a
4 referral for addiction treatment. Specialist consults or referrals shall be considered for high risk
5 patients and those on long-term opioids.

6 (h) Providing that the content of medical records when a patient is prescribed a
7 controlled substance for the management or treatment of pain includes, at a minimum, the
8 medical history and the physical examination, diagnostic, therapeutic and laboratory results,
9 evaluations and any consultations, treatment objectives, discussion of risks and benefits of
10 the opioid prescriptions, informed consent of the patient, treatments, medications, including date,
11 type, dosage and quantity prescribed, instructions and agreements, and details regarding any
12 periodic reviews.

13 (i) Creating exemptions to the rules required under this section for situations in which
14 a controlled substance is being prescribed for the management of chronic pain for:

15 (1) Patients with cancer.

16 (2) Patients with a terminal condition.

17 (3) Long-term, non-rehab residents of a nursing home facility.

18 (4) Patients in a hospice program.

19 (5) Patients in a hospital based palliative care program.

20 (j) Providing for the enforcement of the rules required under this section by specifying
21 that any noncompliance with such rules shall constitute unprofessional conduct under the
22 appropriate board's law.

23 (k) Demonstrating competency in the area of pain management or opioid prescribing
24 every 2 years through either obtaining at least 4 continuing education credits or passing an
25 approved online examination on pain management or opioid prescribing.

26 III.(a) Before April 1, 2016, the board of veterinary medicine shall submit to the joint
27 legislative committee on administrative rules, final proposed rules for prescribing controlled
28 substances, specifically opioids, by veterinarians for the management or treatment of pain. For the
29 practice components set forth in this paragraph, the term "patient" refers to the animal being
30 prescribed controlled substances for the management or treatment of pain, and the term "owner"
31 refers to the legal owner of the animal.

32 (b) The rules required under subparagraph (a) shall, at a minimum, contain mandatory
33 standards for the practice components outlined in subparagraph (c).

34 (c) The rules required by subparagraph (a), shall, at a minimum, contain mandatory
35 standards for the following practice components:

36 (1) Conducting and documenting a complete patient evaluation to determine
37 whether or not a patient is an appropriate candidate for a controlled substance prescription for the

Section 2 Header
- Page 15 -

1 management or treatment of pain. A complete patient evaluation shall include the completion of an
2 assessment of the pain or anticipated pain in the case of prescribing opioids in advance of a surgical
3 procedure, a physical examination and a detailed medical history. A patient can be prescribed a
4 controlled substance for the treatment or management of chronic pain only when:

5 (A) Other non-opioid medication measures have not resolved the patient's pain or, in the
6 professional judgment of the prescriber, will not resolve the patient's pain;

7 (B) The potential benefits of opioid therapy are likely to outweigh the potential
8 harm associated with it; and

9 (C) There is no contraindication to the use of a controlled substance for pain

10 (2) Using the program database to query the patient, its owner and the individual
11 bringing the patient in to see the veterinarian, if applicable, when writing an initial
12 controlled substance prescription for the management or treatment of a patient's pain and then
13 periodically as circumstances dictate.

14 (3) Limiting prescriptions for the management or treatment of pain based on the
15 patient evaluation, review of the program database and other circumstances deemed
16 appropriate. Limitations shall include, but not be limited to, prescribing at the lowest possible
17 effective dosage and titrating slowly.

18 (4) Documenting controlled substance treatment agreements between the
19 veterinarian and the patient's owner. Such agreements include, at a minimum, the owner's
20 agreement to give the medications to the patient at the dose and frequency prescribed, conduct
21 that triggers the discontinuation of opioid prescriptions, and a requirement that all opioid
22 prescriptions are provided by a single veterinary practice and dispensed by a single pharmacy, if
23 possible.

24 (5) Periodically reviewing patients being prescribed controlled substances for the
25 management or treatment of pain to ascertain whether or not a change to, or discontinuance
26 of, controlled substance therapy, is warranted. Periodic reviews, which are conducted at
27 reasonable intervals, shall include, at a minimum, a documented:

28 (A) Evaluation of the patient;

29 (B) Assessment of progress or lack of progress in the relieving of pain in light
30 of treatment objectives; and

31 (C) Assessment of the review of the program database. Tapering or
32 weaning a pain patient off controlled substances, or discontinuing certain prescriptions
33 altogether, occurs when the patient experiences no progress toward treatment objectives,
34 experiences intolerable adverse effects or when the veterinarian has a reason to believe that
35 the patient's owner has been diverting the prescribed medications intended for the patient.

36 (6) Providing that the content of medical records when a patient is prescribed a
37 controlled substance for the management or treatment of pain includes, at a minimum, the

Section 2 Header
- Page 16 -

1 medical history and the physical examination, diagnostic, therapeutic and laboratory results,
2 evaluations and any consultations, treatment objectives, treatments, medications, including
3 date, type, dosage and quantity prescribed, instructions and agreements, and details regarding
4 any periodic reviews.

5 (7) Providing for the enforcement of the rules by specifying that any non-compliance
6 with the rules shall constitute unprofessional conduct under RSA 332-B.

7 (8) Demonstrating competency in the area of pain management or
8 opioid prescribing every 2 years through either obtaining at least 4 continuing education credits
9 or passing an approved online examination on pain management or opioid prescribing

10 22 New Paragraph; Board of Medicine; Rulemaking; Rules for Prescribing Controlled
11 Drugs. Amend RSA 329:9 by inserting after paragraph XIX the following new paragraph

12 XX. Prescribing controlled drugs pursuant to RSA 318-B:39

13 23 New Paragraph. Board of Dental Examiners; Rulemaking; Rules for Prescribing
14 Controlled Drugs. Amend RSA 317-A:12, XII-c and XIII to read as follows:

15 XII-c. Notwithstanding any other provision of law, rules, as the board deems necessary,
16 relative to qualified dental assistants performing coronal polishing. Such rules shall not
17 authorize a qualified dental assistant to perform a complete oral prophylaxis; ~~and~~

18 XIII. Prescribing controlled drugs pursuant to RSA 318-B:39; and

19 **XIV.** Other matters related to the proper administration of this chapter

20 24 New Paragraph; Board of Nursing; Rulemaking; Rules for Prescribing Controlled
21 Drugs. Amend RSA 326-B:9 by inserting after paragraph XI the following new paragraph:

22 XII. Prescribing controlled drugs pursuant to RSA 318-B:39.

23 25 New Paragraph; Board of Registration in Optometry; Rulemaking; Prescribing
24 Rules for Controlled Drugs. Amend RSA 327:31 by inserting after paragraph IX the
25 following new paragraph: X. Prescribing controlled drugs pursuant to RSA 318-B:39.

26 26 New Paragraph; Board of Podiatry; Rulemaking; Prescribing Rules for Controlled
27 Drugs. Amend RSA 315:4 by inserting after paragraph XI the following new paragraph:

28 XII. Prescribing controlled drugs pursuant to RSA 318-B:39

29 27 New Paragraph; Naturopathic Board of Examiners; Rulemaking; Rules for
30 Prescribing Controlled Drugs. Amend RSA 328-E:10, I(e) to read as follows:

31 (e) Prescribing controlled drugs pursuant to RSA 318-B:39.

32 (f) Any other rules which are necessary or proper for the administration of this
33 chapter.

34 28 New Paragraph; Board of Veterinary Medicine; Rules for Prescribing Controlled
35 Drugs. Amend RSA 332-B:7-a by inserting after paragraph XIV the following new paragraph:

36 XV. Prescribing controlled drugs pursuant to RSA 318-B:39.

37 Effective Date.

Section 2 Header
- Page 17 -

- 1 I. RSA 318-B:39, II(b) and III(c)(2) as inserted by section 1 of this act shall take effect
2 July 1, 2016.
- 3 II. The remainder of this act shall take effect upon its passage.